

CITY OF GRAIN VALLEY
Board of Aldermen Meeting Minutes
Regular Session

11/24/2025
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ITEM I: Call to Order

- The Board of Aldermen of the City of Grain Valley, Missouri, met in Regular Session on November 24, 2025, at 6:30 p.m. in the Board Chambers located at Grain Valley City Hall
- The meeting was called to order by Mayor Mike Todd

ITEM II: Roll Call

- City Clerk Jamie Logan called roll.
- *Present: Knox, Myers, Skinner, Bray, Sole*
- *Absent: Limberg-Gardner*

-QUORUM PRESENT-

ITEM III: Invocation

- Invocation was given by Pastor Darryl Jones of Crossroads Church

ITEM IV: Pledge of Allegiance

- The Pledge of Allegiance was led by Alderman Jim Myers

ITEM V: Approval of Agenda

- No changes

ITEM VI: Proclamations

- None

ITEM VII: Public Comment

- Chuck Johnston; 611 SW Cross Creek Drive. He stated he thought everything was resolved last year (2024) and stated the City authorized an off-duty police officer to escort the Santa Bus. He said his intent was never to have the city pay anything. This year when speaking with Chief Turner, he asked for the VIPS to use the VIPS vehicle for escorting the bus. He said they've been doing this for 30 years and he's only thinking about the kids' safety and the kids run out to the bus without looking sometimes. He wants an official escort to avoid an accident. He stated he's only had himself and the VIPS injured by a dog bite in the past and no other injuries.
- Mr. Johnston stated Chief Turner shared there is liability if a city vehicle is involved. Mr. Johnston stated if something were to happen, the blame would be on the vehicle that goes around the santa bus and it wouldn't be on the city. He stated the city has insurance and if something did happen it would cover it. He said it is for the safety of the kids. He stated Mr. Garcia's personal marked vehicle is official and he's asking for the VIP vehicle in the back to look official. He is asking for a motion to approve the use of a VIP vehicle for an escort. He stated he'd pay the gas for the VIPS vehicle.
- Mayor confirmed with Chief Turner that the use of the VIPS vehicle has not been denied based on the memo that was provided to the board.

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

STAFF OFFICIALS PRESENT

City Administrator Ken Murphy
Deputy City Administrator Theresa Osenbaugh
Community Development Director Patrick Martin
Finance Director Steven Craig
Parks and Recreation Director Shannon Davies
Police Chief Ed Turner
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- Chief stated they have not denied the use of a vehicle, but it would be contingent upon a safety plan. Chief stated these items were discussed with Mr. Johnston less than 10 days prior to his event started and Mr. Johnston did not like the ideas (safety parameters) and he was not agreeable. The ordinance requires 60- 21 days for application review prior to an event for planning opportunities.
- Mr. Johnston stated they pull to the side of the street and do not block traffic. He reiterated in the 30 years, there was never an injury. He feels the safety for kids outweighs any other issues. He didn't realize there was a timeframe associated with this. He submitted his plan to Chief and hopes it would suffice. He thought he paid the permit fee paid he thought it he'd be okay to do as he has in the past. He requested the motion to approve a VIPS vehicle and he'd pay the gas if needed.
- Chief stated there was a 2nd option proposed in the write up to the board and he discussed this this morning with Mr. Johnston and he stated if he was willing to pay or gas, he could purchase a magnetic light that could be used on a personal vehicle. He stated it would offer the same light as a city police vehicle and similar to the leading vehicle. He said he's not against the Santa bus, but wants it to be done in an orderly manner if the city were to be involved. Every other event in town runs in this manner with an operational safety plan.
- Mr. Johnston stated it is a good alternative, but then he wouldn't have a safety trained individual like a VIP. He stated it was given the city would allow for an officer to be paid for this. This is when he realized their was a timeframe related to the permit.
- Chief Turner stated if a VIPS trained officer can drive a VIPS car, they can also drive their own car with the same training; Mr. Johnston said any person with no training could also put lights on his car and have no idea what to do with traffic with no vests and no lights.
- Mr. Johnston stated he thought that a paid officer was a given this year and for Mr. Garcia to get with Chief Turner about the process this year & that is when he learned differently and of the time frame.
- Alderman Knox motioned the allowance of a VIP vehicle and to get concrete information down for the following year and usage without the recommendations set forth by Chief.
- Mayor stated (Alderman Knox) made a motion to allow the use of a VIPS vehicle and asked if that was without the recommendations set forth by Chief Turner.
- Alderman Sole asked what the issue was if another VIP drives another personal vehicle like Mr. Garcia; Mayor Todd stated there isn't an issue with that.
- Chief stated this is the plan he is suggesting for this year. They gave an ad hoc resolution last year. They were not given a plan until tonight from Mr. Johnston. He feels the VIP personal vehicle usage is a reasonable plan.
- Alderman Sole stated if they are using 2 personal vehicles, in relation to red/blue lights in personal vehicles in the code, is this allowed and are they just asking permission? Chief stated this would be approved and outlined only in this capacity for the permit purposes.
- Alderman Bray asked if red/blue lights were allowed; Chief Turner stated that is permission as part of the permit
- Alderman Skinner asked what the problem is.
- Alderman Sole asked if another VIP doesn't want to use their own vehicle?

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

STAFF OFFICIALS PRESENT

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- Mr. Johnston stated the VIP vehicle looks official. Alderman Skinner asked if it was a city-owned vehicle. Mr. Johnston stated yes. Alderman Skinner stated that would bring in City liability if a City vehicle is used. Chief stated legal's opinion is that we would have liability if our vehicle is being used.
- Alderman Skinner remembers sitting at the dais and remembers this same conversation last year and that it would be passed last year and we'd figure it out for this year
- Alderman Sole remembered the police escort was part of it last year. Mr. Johnston stated he didn't want them to pay for the off-duty officer as they have volunteers willing to help.
- Mr. Johnston stated the city is open to liability the minute they approve the permit and he would mess it up.
- Alderman Skinner quoted Chuck – that the city has insurance and the city would pay for that– Alderman Skinner stated he's looking out for the constituents as they would be the ones paying for it. He wants to limit the liability to his constituents.
- Mr. Johnston stated there has never been a problem and he's concerned for the kids' safety
- Alderman Knox asked what liability if a VIP is driving a city vehicle; legal counsel Mr. Purifoy stated the city's ownership of the vehicle is where the liability is brought in. If a VIP is driving their own vehicle, then they are in a volunteer capacity.
- Mr. Johnston asked if the city is liable if a permit is okayed; Mr. Purifoy stated no.
- Alderman Sole likes the idea of allowing the lights being used on a personal vehicle instead of opening the city to liability.
- Alderman Skinner stated this is the same conversation as last year
- Alderman Bray stated last year was a really short timeframe and shorter than last year, and that is why they did what they did. He also stated, just because no issues in the past doesn't mean it won't happen in the future. Mr. Johnston stated that is because of a police escort. He asked what liability there is. Alderman Skinner there are suits against officers on the news all the time for just doing their jobs.
- Mayor asked if there was a second to the motion. No one seconded the motion.
- Mayor reiterated the VIP vehicle could be used if they follow an operational plan. Chief Turner stated those take weeks to create – the first few original items they could not get past with Mr. Johnston and he's willing to talk more to him.
- Mr. Johnston stated he cannot get the light by this coming weekend. He stated if the city cannot stand the risk for the kid's protection, then why do we do it.
- Alderman Skinner asked why we the bus can't park somewhere and have the kids come to him. Mr. Johnston said the parents won't come out with the kids – they are too busy watching the game or whatever. A lot do, but a lot don't and he wants to see as many as he can.
- Alderman Sole stated if time is an issue, that he can get lights here in time by using his amazon prime account by Wednesday; Mr. Johnston stated he's sorry the city doesn't think the kids are worth protecting.
- Mayor stated the city is offering help, but the items required to hold the event are needed before this can happen and Mr. Johnston doesn't want to follow the Chief of Police's

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

STAFF OFFICIALS PRESENT

City Administrator Ken Murphy
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recommendations. For example, Mayor asked if proof of insurance was provided for the event. No, Mr. Johnston doesn't have it. Alderman Skinner asked if there really wasn't insurance for this event; Mr. Johnston stated it isn't an event. He drives a bus around the city house to house.

- Mayor stated he doesn't think the things Chief is asking for are unreasonable.
- Mr. Johnston stated he said they can't use the VIPS car; Chief stated to use the VIP car, the plan needs to be followed or the event will be stopped. They need to come to an agreement so option B is left and the other is off the table since Mr. Johnston does not want to agree to the terms
- Mayor stated the City is trying to make the event safer and it sounds like Mr. Johnston doesn't want to make it safer.
- Mr. Johnston does want this to be safe and wants 2 unmarked vehicles to slow traffic; Mayor stated they can do it with parameters.
- Alderman Sole stated he'd buy the lights if another VIP would be using their car; Mr. Johnston stated they switch cars at different times and doesn't know if they will all have the proper set up inside their cars.
- Alderman Skinner stated these items are basic such as insurance for the event and background checks required and asked if insurance is required for other events in town such as food truck Fridays. Yes.
- Alderman Skinner stated Chuck cannot blame the city when he cannot agree to do the basic stuff. He stated this same conversation was held last year and he should have prepared earlier in the year and he is disappointed this is happening again. He stated Mr. Johnston should not blame the city for Christmas being ruined for the kids and he should look in the mirror.

ITEM VIII: Consent Agenda

- November 10, 2025 – Board of Aldermen Regular Meeting Minutes
- November 24, 2025 – Accounts Payable
- *Alderman Skinner made a Motion to Accept the Consent Agenda*
- *The Motion was Seconded by Alderman Bray*
 - *No discussion*
- *Motion to Approve the Consent Agenda was voted on with the following voice vote:*
 - *Aye: Knox, Myers, Skinner, Bray, Sole*
 - *Nay:*
 - *Abstain:*

-Motion Approved: 5-0-

ITEM IX: Previous Business

- None

ITEM X: New Business

- None

ITEM XI: Presentations

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

STAFF OFFICIALS PRESENT

City Administrator Ken Murphy
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- None

ITEM XII: Public Hearing

- None

ITEM XIII: Resolutions

Resolution No. R25-52 A Resolution by the Board of Aldermen of the City of Grain Valley Authorizing the City Administrator to Execute an Agreement with Microman Industries LLC for One Set of Equipment and Upfitting Cost for One New Ford Explorer

- *Alderman Knox moved to approve Resolution No. R25-52*
- *The Motion was Seconded by Alderman Sole*
 - This is the upfitting for the vehicle approved at the last meeting
- *Motion to approve Resolution No. R25-49 was voted upon with the following voice vote:*
 - *Aye: Knox, Myers, Skinner, Bray, Sole*
 - *Nay:*
 - *Abstain:*

-Resolution No. R25-52 Approved 5-0

Resolution No. R25-53 A Resolution by the Board of Aldermen of the City of Grain Valley Approving and Adopting a New Purchasing Policy as Outlined by the Attachment to this Resolution

- *Alderman Sole moved to approve Resolution No. R25-53*
- *The Motion was Seconded by Alderman Knox*
 - This is to update the purchasing policy to match today's costs. The last time we did this was in 2013. With costs now, if 2 tires are being replaced on a vehicle, a PO is required. This PO requirement would now trigger at \$2,000 instead of \$500.
 - Alderman Skinner asked for an example. Mr. Murphy provided vehicle maintenance is a common one to replace 2 tires, a PO would be required and only funds approved in the budget already.
 - Ms. Osenbaugh shared a DJ would require 2 signatures
- *Motion to approve Resolution No. R25-53 was voted upon with the following voice vote:*
 - *Aye: Knox, Myers, Skinner, Bray, Sole*
 - *Nay:*
 - *Abstain:*

-Resolution No. R25-53 Approved 5-0

ITEM XIV: Ordinances

Bill No. B25-16: An Ordinance Approving a Conditional Use Permit for a Concrete Mixing Plant

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

STAFF OFFICIALS PRESENT

City Administrator Ken Murphy
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Bill No. B25-16 was read by City Clerk Jamie Logan for the second reading by title only.

- *Alderman Myers moved to approve the second reading of Bill No. **B25-16** by title only and approve it as ordinance #2477.*
- *The Motion was Seconded by Alderman Knox*
 - Alderman Bray asked if this would not be a concern for dust in a neighboring residential neighborhood
 - Mr. Murphy stated this is a self-contained units
- *The motion to accept the second reading of Bill No. **B25-16** and approve it as ordinance #2477 was voted on with the following roll call vote:*
 - *Aye: Knox, Myers, Skinner, Bray, Sole*
 - *Nay:*
 - *Abstain:*

-Bill No. B25-16 Became Ordinance #2477 5-0-

Bill No. B25-17: An Ordinance Calling an Election in the City of Grain Valley, Missouri on April 7, 2026

Bill No. B25-17 was read by City Clerk Jamie Logan for the second reading by title only.

- *Alderman Skinner moved to approve the second reading of Bill No. **B25-17** by title only and approve it as ordinance #2478.*
- *The Motion was Seconded by Alderman Bray*
 - None
- *The motion to accept the second reading of Bill No. **B25-17** and approve it as ordinance #2478 was voted on with the following roll call vote:*
 - *Aye: Knox, Myers, Skinner, Bray, Sole*
 - *Nay:*
 - *Abstain:*

-Bill No. B25-17 Became Ordinance #2478 5-0-

Bill No. B25-18: An Ordinance of the Board of Aldermen of the City of Grain Valley, Missouri, Amending Chapter 225 Nuisances for the Purposes of Adding Graffiti

Bill No. B25-18 was read by City Clerk Jamie Logan for the first reading by title only.

- *Alderman Sole moved to approve the first reading of Bill No. **B25-18** and bring it back for a second reading*
- *The Motion was Seconded by Alderman Skinner*
 - This was from the last meeting and legal was directed to include graffiti language to the nuisance code
 - Alderman Skinner asked if there has been any more conversation with Dollar General with the current situation; no they have not been very responsive

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

STAFF OFFICIALS PRESENT

City Administrator Ken Murphy
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- Mr. Purifoy stated ownership of the fence in this case would come up in the abatement case
- Alderman Skinner asked if the commercial property was to be responsible for their half of the fence- that would be another piece of code
- Alderman Knox asked if the company of north would have to help
- Law is outside the code/common law- if we were to ask an entity to abate, then that would come up during that case and might be difficult to outline in the code if state code could create complications
- Alderman Bray stated fence law is very old and difficult to change
- *Motion to accept the first reading of Bill No. **B25-18** and bring it back for a second reading was voted on with the following voice vote:*
 - *Aye: Knox, Sole, Myers, Skinner, Bray*
 - *Nay:*
 - *Abstain:*

-Motion Approved: 5-0-

Bill No. B25-18: An Ordinance of the Board of Aldermen of the City of Grain Valley, Missouri, Amending Chapter 225 Nuisances for the Purposes of Adding Graffiti

Bill No. B25-18 was read by City Clerk Jamie Logan for the second reading by title only.

- *Alderman Sole moved to approve the second reading of Bill No. **B25-18** by title only and approve it as ordinance #2479.*
- *The Motion was Seconded by Alderman Myers*
 - None
- *The motion to accept the second reading of Bill No. **B25-18** and approve it as ordinance #2478 was voted on with the following roll call vote:*
 - *Aye: Knox, Myers, Skinner, Bray, Sole*
 - *Nay:*
 - *Abstain:*

-Bill No. B25-18 Became Ordinance #2479 5-0-

Bill No. B25-19: An Ordinance Approving the 2026 Fiscal Year Budget and Comprehensive Fee Schedule of the City of Grain Valley, Missouri

Bill No. B25-19 was read by City Clerk Jamie Logan for the first reading by title only.

- *Alderman Bray moved to approve the first reading of Bill No. **B25-19** and bring it back for a second reading at the next regular meeting.*
- *The Motion was Seconded by Alderman Sole*
 - This corresponds with the Budget workshop. The last page in the booklet shows the changes that were made.
- *Motion to accept the first reading of Bill No. **B25-19** and bring it back for a second reading*

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

STAFF OFFICIALS PRESENT

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at the next regular meeting was voted on with the following voice vote:

- Aye: Knox, Sole, Myers, Skinner, Bray
- Nay:
- Abstain:

-Motion Approved: 5-0-

ITEM XV: City Attorney Report

- None

ITEM XVI: City Administrator & Staff Reports

- City Administrator Ken Murphy
 - Holiday Festival – Mayor’s Tree Lighting is on December 4th at 6-8PM
- He would the board to consider cancelling the December 22nd board of aldermen meeting as business will be wrapped up by the next meeting
- *Alderman Knox made a Motion to cancel the December 22, 2025 Board of Aldermen Meeting*
- *The Motion was Seconded by Alderman Bray*
 - No discussion
- *Motion to cancel the December 22, 2025 Board of Aldermen meeting was voted on with the following voice vote:*
 - Aye: Knox, Myers, Skinner, Bray, Sole
 - Nay:
 - Abstain:

-Motion Approved: 5-0-

- Deputy City Administrator Theresa Osenbaugh
 - None
- Police Chief Ed Turner
 - None
- Finance Director Steven Craig
 - None
- Parks & Recreation Director Shannon Davies
 - The three shelters have been erected, there is power to two of them and the hope is to have the electrical done soon on the last one. Weather (rain) is causing issues for the concrete pads to be formed.
- Community Development Director Patrick Martin
 - None
- City Clerk Jamie Logan
 - None

ITEM XVII: Board of Aldermen Reports & Comments

- Alderman Brian Bray
 - Alderman Bray would like to go in on record that he’d also chip in for any

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
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Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

STAFF OFFICIALS PRESENT

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- emergency lights and wiring for the VIPS
 - He asked Mr. Davies about swings at the playground; it is in next year's plans
 - Asked about the temporary liquor license event permits requirements and if the county isn't being responsive, do we have to wait on the county's license before moving forward.
 - Mayor stated for the fair they have to go and sit and wait for their licenses from the county in person. Ms. Logan stated this business stated they did the same and weren't treated very kindly per the business owner that reached out. They were not helpful. Ms. Logan stated the City administrators were looped in the other day on this for potential contacts at the county if this continued to be an issue.
- Alderman Rick Knox
 - Thanked the Chief and Captain Christiansen for their assistance on the Santa Bus situation
- Alderman Lisa Limberg-Gardner
 - Absent
- Alderman Jim Myers
 - None
- Alderman Ryan Skinner
 - None
- Alderman Kyle Sole
 - None

ITEM XVIII: Mayor Report

- Mayor shared he was tagged on Facebook about Front Street and the muddy roads; Mr. Martin stated they are planning to get it in as soon as the weather allows. There will be more answers in the morning from the contractors

ITEM XIX: Executive Session

- None

ITEM XX: Adjournment

- The meeting was adjourned at 7:11 P.M.

Minutes submitted by:

Jamie Logan
City Clerk

Date

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

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Minutes approved by:

Mike Todd
Mayor

Date

unofficial

ELECTED OFFICIALS PRESENT

Mayor Mike Todd
Alderman Rick Knox
Alderman Jim Myers
Alderman Ryan Skinner
Alderman Brian Bray
Alderman Kyle Sole

ELECTED OFFICIALS ABSENT

Alderman Limberg-Gardner

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